Congressional Research Service
Library of Congress
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Washington, DC 20540

The annual report is prepared by the Office of the Director, Congressional Research Service,
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I am pleased to present the annual report of the Congressional Research Service (CRS) for fiscal year 2022 (Oct. 1, 2021, through Sept. 30, 2022).

It is an honor to serve as Interim Director while the Librarian of Congress, Dr. Carla Hayden, conducts a search for a new Director. I am hopeful that this report will provide useful information about CRS activities and accomplishments in fiscal 2022.

The report includes several highlights, such as CRS’s efforts to support Congress in its response to the COVID-19 pandemic. The Service maintained its COVID-19 resource page, which was hosted on the CRS.gov and Congress.gov websites, and produced material on topics ranging from the temporary moratorium on evictions provided under the Coronavirus Aid, Relief, and Economic Security (CARES) Act to frequently asked questions regarding testing for COVID-19. Several of these products incorporated custom CRS graphics, for which CRS leveraged visual design tools and technology.

In addition to COVID-19 related issues, CRS assisted Congress in its consideration of many other policy and legal questions.

CRS responded to more than 73,000 congressional requests. It published nearly 1,100 new products and performed over 1,900 updates to existing products. More than 10,000 congressional participants attended the over 250 programs offered by CRS during the fiscal year. Some of the major issues addressed included border security, climate change, cybersecurity, tax policy, immigration and the conflict in Ukraine. CRS analysts and attorneys also provided guidance on the legislative process, congressional oversight and the annual appropriations bills, and supported the Senate’s consideration of a Supreme Court nominee.

In collaboration with the Office of the Chief Information Officer, CRS continued work on the Integrated Research and Information Systems (IRIS) initiative, a multi-year effort to modernize mission-critical information technology systems. This project includes the modernization of CRS’s authoring and document management system and congressional relationship management systems; enhancements to CRS.gov, in particular to the home page and the My CRS, Event, and Search features; and integration of the CRS taxonomy tool into additional CRS applications and systems.

The Service also continued to recruit, retain and develop a diverse, highly skilled staff with the required expertise to address the myriad issues facing Congress. CRS engaged in a capstone project with the Texas A&M University Bush School of Government and Public Service in order to (1) obtain information about pools of job candidates from historically under-represented groups in disciplines related to CRS positions; (2) identify effective
mechanisms for recruiting qualified diverse candidates across the generations, including entry-level, mid-career and senior executive-level professionals; and (3) identify effective tools for retaining employees.

CRS also developed its strategic planning goals in fiscal 2022. It completed an extension of the previous strategy to guide activities from FY2023-FY2027; reviewed and reconfirmed its Values, Guiding Principles, Mission and Vision for the next five years; and formed 11 working groups to analyze all aspects of CRS’s work and provide input to the next five-year strategy.

CRS is dedicated to meeting the needs of Congress and remains committed to its unique mission to provide expert research and analysis, grounded in more than 100 years of institutional knowledge.
FY2022 LEADERSHIP

Mary B. Mazanec
Director

T.J. Halstead
Deputy Director

Catherine Hurst Weber
Counselor to the Director

Brian J. O’Rourke
Senior Advisor to the Director, Technology

Robin D. Grove
Coordinator of Review

Francois A. DiFolco
Associate Director
Administrative Operations

Cliff Cohen
Associate Director
Legislative Information Systems

Tamera L. Wells-Lee
Associate Director
Publishing

Sanchitha Jayaram
Assistant Director
American Law

Laura B. Shrestha
Assistant Director
Domestic Social Policy

Douglas B. Grob
Assistant Director
Foreign Affairs, Defense and Trade

Jeffrey W. Seifert
Assistant Director
Government and Finance

Julia Taylor
Assistant Director
Knowledge Services Group

Dana A. Shea
Assistant Director
Resources, Science and Industry
MISSION
To serve Congress with the highest quality of research, analysis, information and confidential consultation, to support the exercise of its legislative, representational and oversight duties in its role as a co-equal branch of government.

VISION
CRS is the premier source of research and analysis for the first branch of government.

CORE VALUES

GUIDING PRINCIPLES
Service to Congress remains at the core of the Library’s mission. CRS plays a critical role in this effort by providing nonpartisan, objective and authoritative research and analysis exclusively to Congress. As the Library implements its fiscal 2019-2023 strategic plan, CRS is well-positioned to support the Library’s goals, including to “expand access” and “enhance services.”

Responding to the evolving needs of Congress, CRS continues to innovate and develop thoughtful approaches to supporting the legislative branch in its legislative, oversight and representational duties.

The Service provides expertise in every area of interest to Congress. In this report and on CRS.gov, our website for Congress, our products are organized around 26 issue areas designed to align with congressional portfolios.
PRODUCTS AND SERVICES

CRS offers personalized, tailored services; analytical and informative products in a variety of formats; website-based features; social media and email distribution lists; as well as signature programs and events.
CUSTOM RESPONSES

Custom products and services

- **479** In-person briefings, consultations and testimony
- **2,754** Confidential Memoranda
- **12,956** Background and miscellaneous services
- **21,212** Telephone responses
- **36,222** E-mail responses

1 Summary of categories with small total counts, such as revising existing reports upon demand for a specific client, supplying DVDs of a recorded event, sending non-CRS created materials, etc.

**73,623** Total Custom Responses

**100%** Member/Standing Committee Offices Provided Custom Services

Percentage for which at least one custom service was provided during the year, rounded to the nearest one percent.
PRODUCTS AND SERVICES  ▶ CUSTOM SERVICES

**Briefing Books**
The Service prepares briefing books for use by congressional delegations traveling abroad. These materials support specific purposes of a congressional trip and may include maps, selected products such as CRS reports, tailored writing on background and current issues regarding U.S. relations, and questions Members might ask when meeting with government and other officials.

**Confidential Memoranda**
CRS prepares confidential memoranda to fulfill specific congressional requests. These memoranda are prepared for the use of the requester and are not distributed further unless the requester grants permission. This format is often used by CRS analysts and attorneys, for example, to respond to highly focused inquiries about the legal implications of statutory provisions, proposed legislation or executive actions.

**Staff Briefings**
Briefings for Members and congressional staff – individually or in groups – constitute another form of tailored response to congressional inquiries. These briefings might focus on bills in formulation, foreign or domestic policy issues before Congress, the legislative process, congressional operations or general orientations to CRS services and products.

**Telephone, Collaboration Software and Email Responses**
CRS staff are directly accessible by phone, collaboration software/virtual meeting platforms, and email. On a given day, the Service provides numerous responses, ranging from quick consultations to briefings and interactive discussions. CRS provides expertise, ease of access and a personalized timely response.

**Testimony**
CRS staff provide expert testimony at hearings at the request of congressional committees and subcommittees. Written statements of testimony are available on CRS.gov.
PRODUCTS AND SERVICES

REPORTS AND RESOURCES

1,093 New CRS reports and other general distribution products
1,935 CRS report and other product updates
9,652 Bill summaries in Congress.gov

12,680 Total new/updated general distribution products

11,579 CRS Reports and Product Titles Available at Year End
Appropriations Status Table
CRS librarians author and update content on the Appropriations Status Table by closely monitoring appropriations activities and by incorporating information from analysts across CRS. The Appropriations Status Table is available for congressional clients on CRS.gov and is perennially one of the most viewed products on the website. It displays congressional documents and CRS analysis in one place, aggregates and describes key congressional activities, and is updated almost immediately after activities occur and content becomes available. Congress is engaged in appropriations activities, updates are often published multiple times per day. Members and congressional staff can now use the table to research more than 20 years of normalized historical information on appropriations, back to fiscal 1999.

Bill Summaries
CRS produces summaries for all introduced bills and most versions of bills as they move through the legislative process. Analysts interpret existing law and write abstracts of all introduced bills, explaining new programs and how current law would be modified or appended. These summaries can be found on Congress.gov.

Constitution Annotated
Known officially as the Constitution of the United States of America: Analysis and Interpretation, the Constitution Annotated serves as the official record of the U.S. Constitution for Congress and is now available online at www.constitution.congress.gov. During fiscal 2022, CRS legislative attorneys wrote hundreds of pages of new content for Constitution Annotated, providing nuanced distillations of the Supreme Court’s constitutional jurisprudence. CRS legislative attorneys also worked on the decennial 2022 print edition of the Constitution Annotated during fiscal 2022. Covering Supreme Court interpretations of the Constitution through the Court’s October 2022 term, the 2022 print edition is under preparation to feature a revised format designed to integrate the print version of the Constitution Annotated with its digital online counterpart.

CRS Written Products
The Service prepares reports, analyses and studies on specific policy and legal issues of congressional interest. These reports clearly define topics in legislative contexts. The basic requirements of these and other written products include relevance, as well as compliance with CRS core values, including authoritativeness and objectivity. Analysts define and explain technical terms and concepts, frame issues in understandable and timely contexts, and, in some instances, provide appropriate and valid quantitative data. Written product types include:

* **Reports:** Comprehensive research and analysis on the range of issues before Congress
* **In Focus:** Short, two-page documents providing a quick overview or primer on a topic
* **Infographics:** Visual representations that bring clarity to complex processes and topics
* **Insights:** Short analyses of current topics of interest to Congress
* **Legal Sidebar:** Brief examinations of recent developments in the law
* **Testimony:** Written statements of CRS experts called before Congress

Multimedia
The Service provides a variety of multimedia products to Congress. Videos of public policy and budget briefings, webinars, educational seminars and special events; as well as podcasts, are available on demand to congressional staff online. CRS posted 93 videos to CRS.gov during fiscal 2022.
WEBSITES

CRS.gov Activity Stats

878,549 Congressional Views on CRS.gov Pages

332,932 CRS Report and General Distribution Product Views

10,111 Appropriations Status Table Views

7,936 Audio and Video Media²

² Client access of CRS Podcast, Video Brief, and DVD pages.
CRS.gov

The Service’s website for Congress gives clients the ability to access a wide variety of products and resources, register for seminars, place online requests and view multimedia. Research products, in both short and long formats, are organized by issue area and are accessible via an online search. The site also contains guides to legislative procedures and resources for constituent services and other congressional office functions. The website is available on the secure internal Capitol Hill network to congressional clients and select legislative branch agencies.

Congress.gov

As a part of the Library’s multi-departmental team, CRS contributed to continuing development and daily operations of the legislative information system platform and services on Congress.gov. CRS provided data analysis, subject matter expertise, consultation, user acceptance testing and support for congressional users and data partners, as well as coordinated data partner relationships.

Public Release Website

The Consolidated Appropriations Act, 2018 directed the Librarian of Congress, in consultation with the CRS Director, to establish and maintain a public website containing non-confidential CRS reports. Reports are accessible at crsreports.congress.gov.
My CRS
My CRS is a subscription feature of CRS.gov that allows congressional clients to quickly place requests online, subscribe to topics relevant to their work and save searches.

On the Floor
On the Floor, a weekly compendium of products relevant to scheduled or expected floor action, is available on CRS.gov and by email subscription to all Members, committees, subcommittees and congressional staff. All bills and related products listed on this page link to the bills themselves on the Bill Summary and Status pages and to the products on the website. On the Floor is updated throughout the week as needed.

Programs Newsletter
This email notification system provides subscribers with descriptions of upcoming programs and links to easily register online, as well as links to recently posted CRS multimedia including video recordings of programs.

Twitter
The CRS Twitter account, @CRS4Congress, regularly showcases timely CRS products and services. Started in 2011, @CRS4Congress is a protected account; CRS administrators approve only Members and congressional staff as followers. By the end of fiscal 2022, CRS4Congress had 1,278 followers, a 3.5 percent increase over the number of followers at the end of fiscal 2020.

Social Media and Subscriptions

14,484 monthly Twitter impressions (approximate)

3,151 My CRS subscriptions (approximate users at year end)
PRODUCTS AND SERVICES

EVENTS

10,001 Congressional Participants in Seminars, Institutes and Training Programs

Federal Law Update Series
For more than three decades, the Service has offered the Federal Law Update Series, which updates Members and congressional staff on issues of law and policy directly related to the legislative agenda. Each Series consists of 12 sessions generally offered over two weeks. Attorneys provide updates on issues of law and policy directly related to the legislative agenda. During fiscal 2022, CRS adapted the FLU series to a hybrid virtual format to enable participants to join from remote locations, including from district and state-based offices, as well as in-person on the Capitol Hill campus.

The 2022 Spring FLU included the following sessions:

- Supreme Court’s October 2021 Term: Examining Select Cases
- Modes of Constitutional Analysis
- The U.S. Courts of Appeals: Overview and Select Cases of Note
- The Constitution’s Enclave Clause and D.C. Statehood
- Armed Conflict in Ukraine: The Law of War and Accountability for Atrocities
- Executive Privilege: Judicial Treatment of Presidential Communications
- Writing and Interpreting Laws: Statutory Interpretation for Congress
- The Supreme Court’s “Major Questions” Doctrine
- When Federal Assistance Triggers Antidiscrimination Obligations
- Legal Developments Related to COVID-19 Vaccination and Mask Mandates
- Net Neutrality Law
- Professional Ethics: Zealous Advocacy, Fact or Fiction
The 2021 Fall FLU covered the following topics:

- Pregnancy and Labor: Federal Laws Protecting Pregnant Workers
- Affordable Care Act Litigation: California v. Texas and Beyond
- Informal Agency Adjudication: Overview and Options for Congress
- Firearms: Legal Developments in Congress, the White House, and the Courts
- NEPA: Environmental Review of Infrastructure and Other Federal Projects
- Getting the Point Across: Recurring Issues for Bill Drafters and Reviewers
- Unlocking the Legal Dimensions of Ransomware
- Professional Ethics: False Statements and Conduct Involving Dishonesty, Fraud, Deceit, or Misrepresentation

Issues & Policy Seminar

Legal Instruction Programs
Through close collaboration with the Law Library of Congress, the Service co-sponsored a series of programs on legal research for congressional staff. Topics included: using print and electronic sources to conduct legislative history and statutory research, tracing federal regulations and a general introduction to legislative research. CRS held 24 of these programs during fiscal 2022.

Legislative and Budget Process Institute
Congressional staff became acquainted with the practice of legislative procedures and the congressional budget process at a series of increasingly complex institutes held at regular intervals during the course of the year. CRS staff conducted 11 introductory institutes on legislative procedures and resources and held five advanced legislative process series for congressional staff. Additionally, a program was added to provide an introduction to the legislative process focused on the needs of congressional interns. Seminars on the budget process, offered in 17 sessions, provided congressional staff with an integrated overview of how federal budgeting works, as well as a more advanced look at separate aspects of the process. CRS specifically tailored the District/State Staff Institutes, offered six times during fiscal 2021, to the needs of staff working in Members’ home state offices.

Meetings With Foreign Dignitaries and Parliaments
CRS held substantive meetings and exchanges with representatives from countries such as Armenia, Denmark, Israel, Japan, Kazakhstan, Kenya, Moldova, Morocco, New Zealand, Pakistan, Thailand, Ukraine, Uzbekistan, Turkey, Vietnam and Zimbabwe among others, as well as from institutions such as the European Parliament and the United Nations. CRS also supported delegations of
visiting Members of Parliament and parliamentary staff for the House Democracy Partnership.

**Orientations and Briefings**
The Service hosted a number of orientation programs for congressional staff, interns and organizations that sponsored congressional fellows. Staff prepared introductory orientations on CRS services, legislative process and policy-specific briefings. CRS conducted 22 orientations on services for new congressional staff, 53 briefings for congressional interns and volunteers, 9 orientations on the Constitution Annotated, and many other briefings for congressional offices and fellowship groups.

**Public Policy Seminars**
The Service conducted numerous seminars for Members and staff on a wide variety of issues of interest to Congress, including the following:

- 5G Technology Update: Issues for 117th Congress
- 2022 Hurricane and Disaster Seasons: FEMA Disaster Assistance Overview and Policy Considerations
- Bioeconomy
- Boom or Bust? Blockchain Technologies and Policy Issues
- Budget and Economic Outlook
- Building Your Budget Portfolio
- Carbon Capture and Sequestration in the United States
- Challenges to Democracy in Kyrgyzstan
- COVID-19 Vaccines and Vaccine Injury Compensation Programs
- Critical Infrastructure Risk Management: Securing the Oil and Gas Supply Chain
- The Debt Limit in 2021
- A Discussion of Recent Research on Health Care Prices: Prescription Drugs, Hospitals’ Services, and Physicians’ Services
- “An Epidemic of Coups” in Africa?
- Ethiopia’s Escalating Crisis
Products and Services

- Expanding Broadband Access: Federal Broadband Programs and the Role of Federal Agencies
- FEMA Disaster Assistance Overview and Policy Considerations for Flooding
- FY2023 Federal Research and Development (R&D) Funding
- Implications of Emerging mRNA Technologies
- Infrastructure Investment and Jobs Act (IIJA; P.L. 117-58): Drinking Water and Wastewater Infrastructure
- Introduction to Cryptocurrencies
- The National Flood Insurance Program: Reauthorization and Risk Rating 2.0
- North Korea Update: Missile Tests, Internal Developments, and Prospects for Diplomacy
- Offshore Oil and Gas Five-Year Leasing Program: Status and Issues
- Oil Markets and U.S. Gasoline Prices: Volatility and Uncertainty
- One Year under the Taliban: Afghanistan and Issues for Congress
- Oversight of Gain of Function Research with Pathogens
- Overview of the Military Health System 101
- Private-Sector Defined Contribution Plans: An Overview and Discussion of Policy Issues
- Protecting Minors Online: Policy and Legal Considerations
- Public Service Loan Forgiveness: Borrower Eligibility
- Radiation Exposure Compensation Act (RECA): Background, Current Issues, and Possible Reauthorization
- Redefining Waters of the United States (WOTUS): Brief History and Recent Developments
- The Social Security Windfall Elimination Provision (WEP) and Legislative Proposals in the 117th Congress
- Tax Credits for Families in 2021
- The Ukraine Crisis and U.S.-Russia Relations
- The U.S. Economic Recovery: Progress and Challenges
- U.S. Elections Policy Introduction
- U.S. LNG Exports for Europe: Office Hours
- Using the Tax System to Support Selected Policy Objectives: Family Assistance, Affordable Housing, and Green Energy Tax Policies

Seminar Series

The Service also presented several public policy issues in a series of seminars. CRS Defense Institute sessions were held throughout the fiscal year. Topics included: “DOD Real Property Authorities,” “FY2022 Security Cooperation Priorities,” “Major DOD Weapon Programs,” “Military Criminal Justice System,” “Military Pay,” “Military Retirement/Disability Compensation,” “Navigating the NDAA,” and “NDAA Orientation.”
MAJOR POLICY ISSUES

The Service supported Congress during all stages of the legislative process and across a range of public policy issues. This support included examining the nature and extent of challenges facing Congress; identifying and assessing policy options; assisting with hearings on policy proposals and implementation; supporting congressional review of nominations and treaties; and providing products, briefings and consultations to address issues on the legislative agenda. Highlights of the year follow.
MAJOR POLICY ISSUES

AGRICULTURE, FOOD AND RURAL POLICY

CRS expanded its coverage of issues related to climate change and agriculture, racial equity in agriculture and the expansion of access to broadband internet services for rural residents. CRS analysts consulted with Members and staff, issued new written products, engaged in briefings, organized seminars, provided hearing questions and assisted with legislation addressing a wide variety of policy issues in these three topic areas, while continuing to provide Congress with new research and analysis on policy issues of ongoing interest related to agriculture and food.
MAJOR POLICY ISSUES

APPROPRIATIONS

Analysts provided a wide range of products related to appropriations bills and served as resources to appropriations committees as they prepared a full-government omnibus appropriations bill. The Service also presented six specialized seminars on appropriations procedure, as well as numerous presentations to staff in specific appropriations policy areas. Congress’s efforts to provide a federal response to COVID-19 continued to be a central theme, with a major emergency spending package to continue support for individuals, businesses and state and local governments. Congress was also confronted with an escalating Russian attack on Ukraine and with calls for U.S. support for Ukraine. CRS analysts provided continuous updates on spending by every federal agency involved in these efforts, with analysis of their effectiveness and long-term consequences.
MAJOR POLICY ISSUES

BUDGET, PUBLIC FINANCE and TAXATION

CRS experts assisted Congress in understanding budget policies and procedures that were critical during fiscal 2022, including the use of the budget reconciliation process, the renewed use of earmarks and the end of discretionary spending caps. CRS economists provided Congress with expert analysis regarding the nation’s budget, debt, and fiscal outlook. CRS analysts and attorneys frequently consulted with policymakers as Congress considered actions to increase the statutory debt limit and supported Congress on other public finance issues of national importance, which included analyzing the pandemic-related financial assistance provided to small businesses and state, local, territorial and tribal governments and assisting policymakers with conducting oversight of these programs.

Additionally, CRS provided Congress with timely analysis of tax and fiscal policy options as Congress debated and enacted two major pieces of energy and infrastructure legislation that included significant revenue components. CRS economists produced information and analysis on a variety of other tax and fiscal policy issues affecting broad sectors of the national economy, including supply chain disruptions arising from the pandemic, the taxation of companies operating in a global economy, and tax incentives intended to promote economic development. CRS conducted crosscutting analysis of tax policy options affecting families and individuals as Congress considered policies to assist taxpayers with rising costs associated with childcare, education, housing, and transportation. CRS analysts and attorneys also provided expert analysis of novel and evolving tax issues, including those related to gig economy workers, cryptocurrency and marijuana businesses, and consulted with policymakers about significant legislative, administrative and judicial developments regarding IRS administration and enforcement.
MAJOR POLICY ISSUES

COMMERCE AND SMALL BUSINESS

In fiscal 2022, CRS addressed issues affecting the private business sector, from federal economic development programs to the regulation of “big tech.” Congressional activity in this area was heavily influenced by disruptions to global supply chains stemming from the COVID-19 pandemic, as Congress considered provisions to ensure the reliable supply of goods and items that contribute to the domestic economy and to strengthen the U.S. manufacturing and high-technology sectors.

CRS analysts assisted congressional staff addressing policy issues—research security concerns, increased performance standards, and subcontracting, among others—associated with the reauthorization of the Small Business Innovation Research and Small Business Technology Transfer programs. These programs were established by Congress to increase the participation of small, innovative companies in federally funded research and development activities and to facilitate the commercialization of university and federal research outputs by small companies.
MAJOR POLICY ISSUES

CONGRESSIONAL ADMINISTRATION AND ELECTIONS

CRS experts supported Congress on topics such as legislative branch appropriations (including during continuing resolutions) and committee funding, the Members’ Representational Allowance and the Senators’ Official Personnel and Office Expense Account and congressional salaries. CRS also provided information and analysis on issues relating to congressional office operations and staffing, casework management and other constituent services, congressional member organizations, various aspects of congressional security, congressional ethics, congressional commissions, commemorations by Congress and a number of topics related to ongoing congressional modernization efforts.

CRS supported Congress as the states utilized 2020 census data to undertake their redistricting processes following the apportionment of House of Representatives seats. CRS also provided ongoing support to Congress as it considered a range of bills related to campaign finance, elections or voting rights, as well as appropriations legislation including funding for grants to improve election administration. CRS experts supported Congress as it considered changes to the Electoral Count Act. Amid ongoing congressional interest in elections-related issues as the November 2022 midterm elections approached, CRS addressed a range of other topics including campaign finance (including the Federal Election Commission), election worker safety and privacy, election administration grant funding administered by the Election Assistance Commission and voter registration procedures.
MAJOR POLICY ISSUES

DEFENSE AND INTELLIGENCE

In fiscal 2022, CRS addressed critical national security issues including strategies, operations, defense budgets, equipment and technology. CRS analysts examined the use of various statutory authorities for mobilizing the National Guard under federal or state control to respond to events like the COVID-19 pandemic, security of the Capitol complex following the Jan. 6 attacks, and at the U.S. southern border. The Service also supported Congress in the consideration of different proposals to address military sexual assault and harassment through the military justice system. Other domestic and social issues within the U.S. military, such as authorities to mandate or exempt servicemembers from COVID-19 vaccination, were also topics of interest to Congress during the fiscal year.
ECONOMY AND FINANCE

CRS assisted with legislation addressing a variety of financial regulation issues. Policymakers’ interest in the economy and the financial system were in part driven by the emergence of a number of unique and unusual developments. CRS analysts and attorneys consulted with Members and staff, provided written products, crafted hearing questions and assisted with legislation addressing a wide variety of policy issues and debates, including cryptocurrency and inflation, which rose to 40-year highs, provoking an aggressive monetary policy response from the Federal Reserve. This generated increased congressional interest in its already close oversight of the Fed. Investor and regulator interest in corporate responsibility related to environmental, social, and governance issues resulted in changes to industry practice and agency rulemaking, and CRS supported Congress in its consideration of those changes.
MAJOR POLICY ISSUES

EDUCATION

CRS supported a range of education issues, including policy options related to addressing learning loss and other challenges faced by elementary and secondary schools and institutions of higher education as they attempt to recover from the effects of the COVID-19 pandemic. The Service also supported Congress as it considered education provisions for inclusion in new bills focused on the competitiveness of the United States, and amendments to the Higher Education Act, in addition to myriad proposals to create other new federal education programs or alter existing ones.

Proposed student loan adjustments included in executive announcements also generated a great deal of consultative work for CRS. In particular, proposed large-scale student loan cancellations, adjustments to Public Service Loan Forgiveness (PSLF) benefits and to income-driven repayment plans have been of substantial interest to Members of Congress. To support congressional oversight work, CRS provided analyses of the populations affected by loan program adjustments, the effects of proposals on benefits provided to borrowers, and the cost implications of proposals. CRS also examined the Administration’s authority to make such adjustments. In addition, in the wake of episodes of mass shootings in schools, school safety issues were a major focus of Congress, ultimately leading to the passage of the Bipartisan Safer Communities Act. During legislative deliberations, CRS was asked to outline the existing landscape of federal school safety supports, identify possible gaps, and review and explain federal responses to past episodes of mass violence in schools.
ENERGY AND NATURAL RESOURCES

Following the Russian invasion of Ukraine in February 2022, Congress focused on energy security both domestically and abroad. Committees held hearings, and Members introduced a range of legislation to promote energy security, including increased U.S. liquefied natural gas (LNG) exports to Europe, with the goal of reducing Russia’s influence in the region. Congress also studied the United States’ supply of minerals critical for a range of existing and new technologies, including equipment to capture and use lower-emitting forms of energy. CRS supported the development, enactment, analysis and oversight of three major energy bills aimed at accelerating a transition from traditional fossil fuels to alternative energy sources, including renewable energy and nuclear power: the Infrastructure Investment and Jobs Act, the CHIPS and Science Act and the Inflation Reduction Act.

CRS also provided support in response to a range of temporary and ongoing natural hazards and disasters such as droughts, wildfires, hurricanes and other storms, including Hurricane Fiona and persistent drought in the western United States. Further, CRS analyzed a range of activities on federal and tribal lands. CRS analysts also addressed potential approaches to federal land management and conservation such as the types and effects of different withdrawal authorities, and experts who focus on living resources continued to address zoonotic disease origins and potential impacts on human populations in the wake of the COVID-19 pandemic, wildlife trafficking, endangered species protections in the context of western drought, and invasive species.
MAJOR POLICY ISSUES

ENVIRONMENTAL POLICY

CRS analysts assisted Congress on a wide variety of environmental policy issues, ranging from pollution control regulations to international dialogue on climate change mitigation, adaptation and resilience, as well as associated economic, national defense and health issues. CRS provided detailed support during each phase of deliberations as Congress considered legislation that would become the Inflation Reduction Act (IRA) and the Health Care for Burn Pit Veterans Act as well as annual appropriations, defense authorization, and various “environmental justice” and “permit reform” proposals with potential environmental policy implications.

CRS analysts also supported congressional oversight of executive branch implementation of existing statutes, including a variety of measures intended to help finance low-emissions transportation and water quality infrastructure in the 2021 Infrastructure Investment and Jobs Act. Congress continued debate about which water bodies warrant federal protections and focused significant attention on certain contaminants, including per- and polyfluoroalkyl substances (PFAS). CRS assisted Congress on a range of environmental policies affecting international and national security issues, including the role of climate change as a “threat multiplier,” contaminated defense facilities and global greenhouse gases emissions from natural gas operations affected by the war in Ukraine.
MAJOR POLICY ISSUES

FEDERAL GOVERNMENT MANAGEMENT AND ORGANIZATION

The Service supported Congress in its oversight of the executive branch, including its review of the promulgation of agency regulations, the organization and reorganization of federal agencies, federal government procurement and federal grants administration. The Service also assisted Congress in its ongoing oversight of the federal government’s continued response to the COVID-19 pandemic.

CRS helped Congress examine agencies’ federal workforce management, including shifting telework policies in response to the pandemic; hiring flexibilities used to support recruitment of high-quality candidates; and federal pay systems. CRS’s work related to government information policy included assisting Congress in understanding the tradeoffs between increased access to government information and protecting privacy and addressing security risks. CRS continued to provide support to committees in their review and oversight of Inspectors General throughout the federal government, as well as identifying other tools available to Congress in its efforts to conduct oversight. CRS also provided extensive support to Members and committees during the development and enactment of the Postal Service Reform Act of 2022.

Additionally, the Service supported Congress on a variety of topics relating to the federal judiciary, including Senate confirmation of Supreme Court Justice Ketanji Brown Jackson, lower court nominations and judicial administration topics, including judicial appropriations and judicial security.
FOREIGN AFFAIRS

CRS supported Congress across an extensive range of foreign affairs issues that spanned geographic regions and foreign policy challenges. Russia’s military invasion of neighboring Ukraine in February 2022 set off a protracted and deadly conflict, with far-reaching regional and global impacts. While many U.S. policy responses were led by the Administration, Congress remained closely engaged with the war in Ukraine throughout the fiscal year. Correspondingly, CRS analysts across the service responded quickly and continuously to support Congress as it addressed these new challenges. CRS analysts quickly produced dozens of new products on topics including developments in the war itself in Ukraine, security assistance to Ukraine, sanctions policy and implementation, Russian oil and gas, Russia and global economy, NATO and European responses, among other topics. CRS analysts supported oversight hearings and congressional consideration of new legislation on assistance to Ukraine, the United Nations’ response to the invasion, and accountability for possible war crimes. In addition, CRS analysts supported numerous Members in both chambers in preparation for their high-level meetings with European allies and partners, or travel to Ukraine and the region.

Elsewhere, China was a core focus of the 117th Congress as it considered new legislation to ensure the United States’ continued ability to compete politically, militarily, and economically, and to protect U.S. national interests at home and abroad. CRS staff produced a number of products addressing U.S.-China geopolitical and economic competition, human rights concerns, and China’s role in the illicit fentanyl trade. CRS foreign affairs analysts also assisted Congress in understanding and tracking country and regional developments in the Middle East, including global events such as the COP27 meeting in Egypt and international dynamics involving Russia and China. CRS supported Congress in its consideration of the operation, funding and oversight of U.S. institutions and tools of statecraft, including the State Department and the U.S. Agency for International Development. Lingering global impacts of the COVID-19 pandemic remained of interest to Congress in this period as well.
MAJOR POLICY ISSUES

HEALTH CARE

Health care remained a key policy priority for Congress. Members engaged in frequent debate over issues related to coverage, accessibility, cost and sustainability, accountability, quality, capacity and safety. Congress confronted a host of issues related to the continuation of the COVID-19 pandemic and its effects on the U.S. health care system, preparation for the end of the public health emergency and other national emergency declarations, and ongoing concerns such as prescription drug costs and mental health. Members considered legislative action and engaged in oversight activities that affected major U.S. health care stakeholders, such as federal and state governments, employers, insurers, health care providers, the medical products and pharmaceutical industries, and consumers.

To support these efforts, CRS staff prepared analytical written products and provided consultations and other assistance to congressional clients on matters related to the nation’s public health system, sources of health insurance coverage, and oversight matters. CRS staff also provided assistance on matters related to government health care programs such as Medicare, Medicaid and the State Children’s Health Insurance Program, and on issues related to private health insurance, regulation of prescription drugs and drug prices, and health care litigation (such as the Dobbs decision related to a constitutional right to access abortion services). This support included substantial technical assistance in developing and analyzing many health care-related bills under consideration during this fiscal year such as the Bipartisan Safer Communities Act, the Consolidated Appropriations Act and the Inflation Reduction Act.
MAJOR POLICY ISSUES

HOMELAND SECURITY AND EMERGENCY MANAGEMENT

Congress grappled with numerous threats to the nation in fiscal 2022. While continuing to address the ongoing COVID-19 pandemic, policymakers also considered the federal approach to school safety and gun control challenges, critical infrastructure protection, cybersecurity threats and climate-driven disasters. Incidents such as the Uvalde school shooting, the Log4Shell vulnerability, and Hurricanes Fiona and Ian drew attention to the federal role in risk management, emergency response and disaster recovery. CRS supported Members and committees as they evaluated options to strengthen protection against such threats by providing pre- and post-incident mitigation assistance to individuals and communities, as well as state, local, tribal and territorial partners.
HOUSING

In fiscal 2022, Congress remained interested in the housing implications of the COVID-19 pandemic. CRS provided assistance to Congress in its oversight of pandemic housing programs, including Emergency Rental Assistance. Housing affordability was also a continued focus in fiscal 2022 as Congress debated the causes of, and possible policy responses to, rising housing costs and associated affordability challenges. CRS provided research and analysis on factors affecting housing supply and affordability and assisted Congress as it developed a range of legislative proposals in response to these issues.

Housing challenges for low-income households have been a longstanding concern for Congress, and CRS consulted with Members and staff on a host of issues related to federal housing assistance programs. The related topic of homelessness has been of particular interest, and Congress sought CRS analysis on policy options to address it. CRS also supported Congress in its work on many additional housing issues including housing discrimination, housing quality and safety, and the role of housing in inflation.
MAJOR POLICY ISSUES

IMMIGRATION

CRS supported congressional interest in a range of immigration issues including border security; increasing numbers of migrants arriving at the Southwest border; transportation of migrants by states; immigration options for Afghan employees of the U.S. Government and their families following the withdrawal of U.S. Armed Forces from Afghanistan in 2021; accepting refugees from Ukraine due to the Russian reinvasion in 2022; temporary and permanent immigration; immigration detention and interior enforcement; and the immigration courts. Additionally, the COVID-19 pandemic continued to have implications for immigration policy; more specifically, related restrictions and suspensions of immigrant and nonimmigrant entry into the United States.

CRS staff worked with Members, committees and their staffs on broad immigration policy proposals, as well as narrow efforts intended to solve the most pressing immigration issues. For example, CRS assisted Congress regarding policy options to address increasing backlogs in the processing of employment- and family-based immigrants and adjudicating asylum claims. Staff also worked closely on monitoring the increasing number of migrants arriving at the Southwest border and providing Congress with data on these migrants to inform policy options. A significant amount of work was performed related to short and long term assistance for Afghan evacuees following the withdrawal of U.S. troops and for Ukrainian refugees fleeing the war with Russia.
JUSTICE AND LAW ENFORCEMENT

CRS provided support to Congress while it considered a variety of criminal justice issues, including law enforcement reform, fentanyl trafficking and overdose deaths, the criminal justice system’s use of emerging technologies, and the implications of a major shift in how the Federal Bureau of Investigation (FBI) collects crime data from state and local law enforcement.

CRS staff addressed issues related to law enforcement reform, including how law enforcement responds to individuals experiencing mental health issues, staffing of law enforcement agencies and the qualifications of sworn officers, and collection of data on law enforcement officers use of force. Fentanyl continued to cause large numbers of overdoses and drug poisonings, and staff worked with Congress on controlling the illicit flow of fentanyl into the U.S., the role that Mexico and China play in the U.S. fentanyl crisis, and domestic efforts to control fentanyl distribution and use. CRS staff also continued their work on policy issues related to the lawful and unlawful use of existing and emerging technologies (for example, facial recognition technology, social media, the dark web, Bluetooth tracking devices) by law enforcement and offenders. Additionally, during fiscal 2022, the FBI released crime data that was collected using a new incident-based, rather than a summary-based, approach to collecting these data. This switch caused law enforcement agency participation rates to decrease, and CRS explained the switch to the new approach and the potential implications of the change.
MAJOR POLICY ISSUES

LABOR AND EMPLOYMENT

In fiscal 2022, Congress focused on issues related to the implementation of numerous COVID-19 pandemic labor policies, while at same time pursuing longstanding legislative efforts to enhance overall labor market performance and direct federal programs to support workers’ well-being and employers’ evolving needs. CRS provided extensive analytic and technical support to Congress as it responded to immediate policy issues through, for example, legislative work on workplace safety and paid leave. CRS also supported congressional work in established policy areas related to workforce development, labor standards and employment benefits. In addition, CRS provided analysis of recent employment and earnings trends, exploring recent patterns (particularly in light of the COVID-19 pandemic) and how economic forces may shape the labor market in the near future.

Leave policies held a prominent place on the congressional agenda in fiscal 2022 as Congress focused on policies and proposals addressing access to paid leave, including proposals that would create a new federal cash benefit for periods of family and medical leave as well as proposals that would ensure access to job-protected leave through state and federal law. CRS provided overviews of existing state level paid family and medical leave policies and provided data analysis to illuminate the share of the workforce having access to varied types of leave benefits. Proposals to refine federal workforce development policy to meet the evolving needs of the labor market, including pursuing a reauthorization of the Workforce Innovation and Opportunity Act also received attention in fiscal 2022. In this area, CRS performed numerous simulations to examine the distributional effects of changes to grant allocation formulas that were under consideration.
MAJOR POLICY ISSUES

LAW, CONSTITUTION, AND CIVIL LIBERTIES

In fiscal 2022, CRS analyzed draft legislation, provided legal and constitutional issues for consideration, and highlighted key court rulings that affect the constitutionality of state and federal legislative enactments. For example, the Service supported congressional interest in myriad abortion topics, including the constitutional issues presented by the Supreme Court’s decision in *Dobbs v. Jackson Women’s Health Organization* and potential legislative responses to the Dobbs decision. CRS also provided analysis and considerations for Congress following the Supreme Court’s decision in *New York State Rifle and Pistol Association v. Bruen*, in which the Court clarified the standard for evaluating Second Amendment challenges to state firearms laws. CRS assisted Congress as it considered potential legislative responses to a series of bankruptcies among leading cryptocurrency firms, as well as possible amendments to Section 230 of the Communications Decency Act. CRS supported the Senate as it exercised its constitutional duty to advise and consent on President Biden’s nomination of Judge Ketanji Brown Jackson to be an Associate Justice of the Supreme Court. Fiscal 2022 also saw CRS legislative attorneys extensively update the Constitution Annotated (CONAN), the official record of the Supreme Court’s interpretation of the U.S. Constitution, in preparation for the decennial publication of the printed version of CONAN.
MAJOR POLICY ISSUES

LEGISLATIVE AND BUDGET PROCESS

The Service assisted Congress in its examination and use of the process for considering budgetary matters. Experts across the Service provided analyses of appropriations floor amendments and options with regard to continuing resolutions and the final fiscal 2022 Consolidated Appropriations Acts, which was completed two months after the beginning of the fiscal year. Analysts provided information regarding the budget process constraints on new authorization provisions, as well as the implications of the expired provisions. CRS provided 20 seminars and numerous in-person briefings on the budget process, and budget analysts aided committee leadership in handling the rules and procedures for considering the appropriations measures.

CRS experts participated in 49 introductory and advanced institutes on legislative procedure and resources and 20 sessions on the budget and appropriations process in fiscal 2022. They also offered a series of seminars and webinars geared toward committee staff directors, chiefs of staff and legislative directors. CRS legislative process analysts assisted Members and staff with understanding complex congressional rules and practices related to considering legislation from introduction to enactment. The Service provided strategic consultations to party leaders, committees and personal offices on virtually all legislation considered on each chamber floor, as well as on many legislative proposals during drafting and committee consideration. For House members, analysts aided in the unprecedented use of remote hearings and voting. Analysts continued other projects and research related to the Senate’s authority to confirm nominations, Congress’s ability to overturn national emergencies declared by the President, treaty and trade legislation, and possible reform of House rules and procedures.
MAJOR POLICY ISSUES

RETIREMENT SECURITY AND SOCIAL INSURANCE

In fiscal 2022, Congress debated policies addressing access to and participation in pensions, the accumulation of retirement savings, Social Security solvency, oversight of the federal-state Unemployment Insurance (UI) system, and workers’ compensation and safety. CRS provided expertise throughout the year as Congress debated legislation to improve retirement savings and monitored the investment practices of private-sector pension plans, such as the inclusion of cryptocurrency as an investment option in defined contribution plans. CRS assisted Congress with multiple issues related to retirement income for civilian federal employees, including investments in the Thrift Savings Plan and proposed changes to federal retirement benefits. As Congress considered the long-term ability of the Social Security program to pay full benefits scheduled under current law, CRS supported policy discussions and legislative development around broad-based Social Security reforms, as well as around specific program provisions such as the Windfall Elimination Provision and Government Pension Offset. CRS also consulted on Supplemental Security Income reforms to encourage saving and improve retirement income security among those with low incomes and assets. In support of congressional oversight of the federal-state UI system’s response to COVID-19, CRS provided expertise particularly with regard to UI program integrity and fraud issues. In the realm of workers’ compensation and safety, CRS supported legislative efforts to extend the Radiation Exposure and Compensation Act, expand certain coverages for public safety officers and regulate workplace heat exposure.
MAJOR POLICY ISSUES

SCIENCE AND TECHNOLOGY

CRS supported congressional interest across several broad areas of science and technology policy, including federal support for research and development; innovation policy; information and communication technologies and telecommunications; and the security and international competitiveness of the U.S. science and technology sectors.

CRS supported Congress in several areas of particular interest: regulation of social media; broadband availability and funding; spectrum management for advanced wireless technologies; the bioeconomy, biosafety and biosecurity; patent and intellectual property protections; public access to scientific knowledge; and emerging technologies and fields of scientific inquiry. CRS assisted Congress in its detailed consideration of provisions regarding the scientific and technological competitiveness of the United States. Congressional deliberations ultimately led to the passage of the CHIPS and Science Act, which invests $280 billion in scientific research and development and commercialization, domestic semiconductor production, regional innovation programs and workforce development.
MAJOR POLICY ISSUES

SOCIAL WELFARE

During fiscal 2022, CRS supported Congress in efforts to develop, analyze, assess, amend and oversee multiple programs and policies designed to improve the social welfare of individuals and families across the income spectrum. CRS provided notable sustained support to Congress on evolving legislative proposals to address the country’s early childhood needs, particularly care for children under age five with working parents. CRS’s legislative support included the development of a model that provided national and state estimates of eligibility for numerous proposed versions of child care benefits. CRS also applied its modeling capabilities to respond to congressional interest in estimating the effects of conferring eligibility for the Head Start program to children already determined eligible for the Supplemental Nutrition Assistance Program (SNAP). The interaction of social welfare programs is an area of continued congressional interest, and in the past year, staff across CRS have collaborated to analyze a wide range of issues, such as the availability of Medicaid for children in certain group setting foster care, and the intersection of the foster care system generally with Supplemental Security Income benefit receipt.
MAJOR POLICY ISSUES

TRADE AND INTERNATIONAL FINANCE

CRS analysts advised Congress on numerous international trade, investment and finance issues. Major areas of focus included challenges posed by U.S.-China trade and economic relations and Russia's expanded war with Ukraine. On China, CRS addressed a range of concerns, including China's industrial and technology policies, China's role in critical supply chains, and foreign investment and national security. On Russia, CRS closely supported Congress in assessing, in coordination with allies, the economic implications of the unprecedented and wide-ranging financial and trade sanctions that the U.S. government imposed on Russia, as well as international efforts to provide assistance to support Ukraine.

CRS advised Congress as it deliberated on new executive-led bilateral and regional trade initiatives in the Indo-Pacific, Europe, and Western Hemisphere, and the enforcement of existing trade agreements, including the United States-Mexico-Canada Agreement (USMCA). CRS also informed Congress on digital trade issues in U.S. trade relations. Further, CRS advised Congress on various tariff actions, including on steel, aluminum, infant formula and solar panels, as well as other trade restrictions related to forced labor and supply chain due diligence.
MAJOR POLICY/issues

TRANSPORTATION

The 117th Congress enacted major pieces of infrastructure legislation. CRS provided extensive support to committees of jurisdiction in both houses as they developed alternative proposals for funding highway, public transportation, passenger rail and aviation programs. The COVID-19 pandemic had major effects on industries in the travel and transportation sectors, and CRS continued to provide information and analysis to Congress on several aspects of the pandemic’s effects, including the use of transportation spending as economic stimulus and federal support for public and private entities in civil aviation, public transportation and intercity passenger rail. CRS also supported Congress in dealing with severe container port congestion and other supply chain bottlenecks.
MAJOR POLICY ISSUES

VETERANS

Congress focused on several key legislative priorities, culminating in the enactment of several major pieces of legislation. Among these, the passage of the Sergeant First Class Heath Robinson Honoring our Promise to Address Comprehensive Toxics (PACT) Act of 2022 resulted in significant and substantive expansions of veteran care and benefits. To support this effort, CRS staff prepared analytical written products and provided consultations and technical assistance to congressional clients, including by analyzing various measures Congress considered for providing care and benefits for toxic exposures during military service, including from burn pits, that eventually comprised the PACT Act of 2022.

CRS also assisted Congress as it developed legislative proposals addressing a variety of matters, including Department of Veterans Affairs (VA) disability claims process and medical exams; VA-accredited attorneys and claims agents; GI Bill benefits; veteran housing and homelessness; the Electronic Health Record Modernization Program; clinical workforce shortages; and major medical facility construction and leasing, among others.
COMMUNICATIONS

CRS engaged in a variety of efforts to create a culture of open and regular internal and external communication, strengthen staff capacity and develop improved systems for communication. The Service identified ways to ensure the integration of communication planning in major initiatives and in the Service’s regular work. CRS also worked to update information and resources on its organizational intranet.

DATA METRICS

CRS uses data in a variety of ways, including to assess product output, gauge client usage and reveal trends in Congress’s policy interests. The Service continued to develop tools to assess the use of CRS products and services and to provide insights on congressional interests.

Beyond assessment of website use, CRS’s data analysis tools were used by CRS management to anticipate and evaluate work demands, understand the range of clients receiving consultative services and help ensure that CRS reaches all Members, including both their D.C. and state and district offices, and congressional committees. CRS continued to explore new data available from congressional and public use of CRS products, websites and services.
IT MODERNIZATION AND IRIS

The Integrated Research and Information System (IRIS) initiative is a multi-year effort to update the Service’s mission-specific information technology to provide CRS staff with the best resources to create and deliver products and services to Congress. CRS, in collaboration with the Library’s Office of the Chief Information Officer, continues to execute on several major work streams to include Authoring, Content Management, CRS.gov website redesign, as well as CRS’s legislative analysis application. The selected solutions align with the Library’s technical roadmap and legislative branch cloud strategies. These efforts are essential to modernizing CRS mission critical applications to achieve the Library’s “digital first” strategy and meet the evolving needs of Congress.

WORKFORCE

CRS continued to implement work-life flexibilities offered to Library of Congress employees, including regular telework, situational telework, and credit hours. The Service’s Diversity and Inclusion Working Group provided advice and guidance on the implementation of diversity and inclusion initiatives in the CRS Operations Plan regarding training, communications, recruitment and staff feedback. These efforts included incorporating information about CRS’s diversity and inclusion strategy into the New Employee Orientation; hosting quarterly training on multiple issues including anti-harassment, inclusion and generational diversity; continuing recruitment efforts at virtual career fairs; and conducting staff feedback sessions on CRS’s recruitment and onboarding processes. In fiscal 2022, CRS partnered with Texas A&M University on a Capstone project that explored methods to improve the diversity of applicant pools.

The Service held its annual Staff Appreciation ceremony in a virtual format, celebrating CRS accomplishments in 2021.
APPENDIXES
APPENDIX A. ORGANIZATION CHART

Director
Deputy Director

American Law Division
Domestic Social Policy Division
Foreign Affairs, Defense and Trade Division
Government and Finance Division
Knowledge Services Group
Resources, Science and Industry Division

Administrative Operations
Counselor to the Director
Legislative Information Services
Publishing
APPENDIX B. OFFICES AND DIVISIONS

LEADERSHIP AND RESEARCH SUPPORT OFFICES

The Office of the Director works to advance and fulfill the Service’s statutory mission, as well as to define strategic directions, set priorities, supervise the research divisions and research support offices, oversee the multidisciplinary approach to research and analysis in support of Congress, and create and execute the budget. In consultation with the Director, the Deputy Director is responsible for research and management, formulation and implementation of Service policies, and serving as CRS spokesperson and liaison. The Deputy Director also oversees the Review Office and the Congressional Programs and Communications Office, which are housed in the Office of the Director.

The Office of Administrative Operations manages the business operations of the Service and its strategic planning and oversees all human resources management capabilities. It also serves as the Service’s primary liaison to the Library in performing supportive functions or operations and collaborating on strategic human resources issues. The procurement and administrative services section directs finance and budget, procurement, facilities management and administrative programs. This includes the coordination of the internal control programs, preparation of the annual budget request, evaluation of resource requirements, and formulation and execution of the fiscal operating plan. The office controls all contracting and procurement actions as well as the acquisition and distribution of research materials and support for travel and training activities. The office administers payroll, maintains property and workplace security, and manages conference space. The human resources management section of the office provides a comprehensive package of services and programs designed to attract, develop and retain quality talent that can respond to the research and information needs of Congress. The section also employs specific recruitment strategies to maintain a diverse and inclusive workforce, develops training seminars and professional development opportunities for staff, and administers the performance management system.

The Office of Publishing works closely with analysts, attorneys, information and technology professionals in the preparation of CRS products with responsibility for editing and publication support; visual design and GIS services; information architecture and metadata for content on CRS.gov; data analytics and metrics; and the collection, management, and publishing of research.

The Office of Legislative Information Services leads CRS’s efforts on Congress.gov, including producing bill summaries, enhancing the site and related information services for our clients, and work on supporting the modernization of the Hill-wide exchange of legislative data in collaboration with the House, Senate, Government Publishing Office and the Library.

The Office of the Counselor to the Director examines and addresses the range of legal and policy questions and issues that arise from CRS operations, as well as its relationship with Congress, other service units within the Library of Congress and other legislative support agencies. It also serves as the principal legal and policy advisor to the Director, Deputy Director and other senior management officials. The office is responsible for
formulating, negotiating, advising and implementing policies and legal positions on matters that emerge from interactions between management and the labor organization. Additionally, the office is responsible for managing the receipt and assignment of congressional requests received by the Congressional Services Section, providing authoritative guidance on policy questions involving sensitive or complex congressional requests, and supporting outreach to congressional clients.

RESEARCH DIVISIONS

The American Law Division provides objective, authoritative and nonpartisan legal analysis and consultation on issues of national importance that arise as part of the legislative process or that are otherwise of interest to Congress. Division attorneys advise Congress on its legislative and oversight powers under the Constitution, delineating the limits of federal power over individuals and the states; illuminating challenges to enacted legislation and potential problems with contemplated legislation; and examining constitutional and statutory issues, including the separation of powers, individual rights, federalism and statutory interpretation. Congress consults with division attorneys on all facets of law in the United States, including administrative, business, civil rights, cybersecurity, energy, environmental, immigration, intellectual property, international, labor, military, national security, procurement, tax and trade law. The division prepares and updates the Constitution of the United States: Analysis and Interpretation, which has served as the nation’s Constitution of record for more than 100 years and which documents for Congress and the public how constitutional interpretations and applications have evolved over time.

The Domestic Social Policy Division offers Congress research and analysis in the broad area of domestic social policies and programs. Issue and legislative areas include: education and training, health care and financing, Social Security, public and private pensions, social welfare programs, nutrition assistance, housing, immigration, drug control, crime and criminal justice, labor and occupational safety, unemployment and workers’ compensation, and other issues related to persons with disabilities, the aged, the poor, children and families, and veterans. Analysts use multiple disciplines in their research, including program and legislative expertise, quantitative methodologies and economic analysis.

The Foreign Affairs, Defense and Trade Division is organized into regional and functional sections that follow critical worldwide security and political and economic developments for Congress. These include U.S. relations with individual countries; regional trends; transnational issues such as terrorism, refugees and other humanitarian crises; global health; nonproliferation; and global institutions such as the United Nations. The division also addresses U.S. foreign aid programs and strategies, resource allocations, State Department budget and functions, international debt, public diplomacy and legislation on foreign relations. Research responsibilities include national security policy; military strategy; conflict dynamics; intelligence; U.S. and foreign weapons systems; military operations; defense acquisition; compensation, health and social issues in the military; the defense budget; cybersecurity in defense and intelligence; the impact of advanced technologies on global security; and U.S. domestic and overseas military bases. The division examines key international economic developments and the roles and responsibilities of international financial institutions in addition to trade-related legislation, policies, programs and U.S. trade performance and investment flows. Attention is also given to trade negotiations and agreements, export promotion, import regulations and tariffs.
The **Government and Finance Division** focuses on the organization, structure, operations and management of Congress and its support agencies, as well as the appropriations and legislative process and the congressional budget. Among the financial issues covered by the division are banking, financial institutions, insurance, mortgages and securities, taxation, public finance, fiscal and monetary policy, and the public debt. Other research addresses the interaction between taxes and interest rates and macroeconomic policy. Additionally, the division responds to requests on the organization, management and funding of the federal executive and judicial branches, judicial and executive branch nominations, government personnel and the civil service, the presidency and vice presidency, and government information policy and privacy issues. The division is responsible for policy work in the areas of intergovernmental relations and forms of federal aid; federalism, statehood and U.S. territories; economic development, federal planning for and response to emergencies, disasters and acts of terrorism in the United States; the census; reapportionment and redistricting; elections; and campaign finance, lobbying and political parties. Lastly, the division plays a leading role in addressing congressional needs in the area of cybersecurity.

The **Knowledge Services Group** responds to congressional requests and partners with analysts and attorneys to provide authoritative and reliable information for Congress. KSG’s reference librarians author descriptive reference products and support CRS analysts and Congress by finding solutions for their information needs. KSG staff also captures, organizes and manages information and data to facilitate future use.

The **Resources, Science and Industry Division** covers an array of legislative issues for Congress involving natural resources and environmental management, science and technology, and industry and infrastructure. Resources and management work includes policy analysis on the environment; public lands, water and other natural resources issues; agriculture; food; fisheries and energy. Science and technology coverage includes policy analysis of general science and technology issues, civilian and military research and development, information technology and telecommunications, and space and earth sciences. Industry and infrastructure support issues include policy analysis on transportation and related infrastructure, industrial market structure and regulation, and sector-specific industry analysis.
In fiscal 2022, the Service managed $129.1 million in appropriated funds and approximately $550,000 in grant funds. CRS conducted seminars for Members of Congress and their staff with supplemental funding from nonprofit foundations: The William and Flora Hewlett Foundation, The Democracy Fund, Henry Luce Foundation and The Pew Charitable Trusts.
# APPENDIX D. NEW PRODUCTS

## AGRICULTURE, FOOD & RURAL POLICY

<table>
<thead>
<tr>
<th>Title</th>
<th>Author(s)</th>
<th>Pages</th>
<th>Acronym(s)</th>
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<tbody>
<tr>
<td>1994 Land-Grant Universities: Background and Selected Issues, by Genevieve K. Croft</td>
<td>2 p. (IF12009)</td>
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<tr>
<td>Agricultural Conservation: FY2022 Appropriations, by Megan Stubbs</td>
<td>17 p. (R46971)</td>
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<tr>
<td>Agriculture and Forestry Offsets in Carbon Markets: Background and Selected Issues, by Megan Stubbs, Katie Hoover, and Jonathan L. Ramseur</td>
<td>39 p. (R46956)</td>
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<tr>
<td>Agriculture and Related Agencies: FY2022 Appropriations, by Jim Monke</td>
<td>27 p. (R46951)</td>
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<tr>
<td>Animal Use in Federal Biomedical Research: A Policy Overview, by Kavya Sekar and Genevieve K. Croft</td>
<td>2 p. (IF12002)</td>
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<td>The Bioeconomy: A Primer. Presenter: Marcy E. Gallo. (WPE11958) (WVB00426)</td>
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<td>Child Nutrition in the Build Back Better Act, by Kara Clifford Billings and Randy Alison Aussenberg</td>
<td>3 p. (IN11815)</td>
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<tr>
<td>Comparing Hemp Provisions in the 2014 and 2018 Farm Bills, by Renée Johnson</td>
<td>2 p. (IF11984)</td>
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<tr>
<td>Farm and Food Support Under USDA’s Section 32 Account, by Jim Monke.</td>
<td>2 p. (IF12193)</td>
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<tr>
<td>Farm Bill Primer: Agricultural Research and Extension, by Genevieve K. Croft.</td>
<td>2 p. (IF12023)</td>
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<tr>
<td>Farm Bill Primer: Beginning and Underserved Producers, by Renée Johnson.</td>
<td>2 p. (IF12096)</td>
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<td>Farm Bill Primer: Conservation Title, by Megan Stubbs.</td>
<td>2 p. (IF12024)</td>
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<td>Farm Bill Primer: Disaster Assistance, by Megan Stubbs.</td>
<td>2 p. (IF12101)</td>
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<td>Farm Bill Primer: Farm Safety Net Programs, by Stephanie Rosch.</td>
<td>2 p. (IF12218)</td>
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<tr>
<td>Farm Bill Primer: Federal Crop Insurance Program, by Stephanie Rosch.</td>
<td>2 p. (IF12201)</td>
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<td>Farm Bill Primer: Horticulture Title and Related Provisions, by Renée Johnson.</td>
<td>2 p. (IF12017)</td>
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<tr>
<td>Farm Bill Primer: International Food Aid Programs, McGovern-Dole and Local and Regional Procurement, by Amber D. Nair.</td>
<td>2 p. (IF12081)</td>
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<td>Farm Bill Primer: MAL and LDP Farm Support Programs, by Stephanie Rosch.</td>
<td>2 p. (IF12140)</td>
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<tr>
<td>Farm Bill Primer: PLC and ARC Farm Support Programs, by Stephanie Rosch.</td>
<td>2 p. (IF12114)</td>
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<tr>
<td>Farm Bill Primer: Programs Without Baseline Beyond FY2023, by Jim Monke.</td>
<td>2 p. (IF12115)</td>
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<tr>
<td>Farm Bill Primer: Rural Broadband Provisions, by Lisa S. Benson.</td>
<td>2 p. (IF12041)</td>
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The following acronyms are used: AST = appropriations product, IF = in focus, IG = infographic, IN = insight, R = report, TE = testimony, WPD = podcast, WPE = seminar, WRE = recorded event, LSB = legal sidebar, and WVB = video brief.
Farm Bill Primer: Rural Development Title, by Lisa S. Benson. 2 p. (IF12038)

Farm Bill Primer: Support for Cotton, by Stephanie Rosch. 2 p. (IF12195)

Farm Bill Primer: Support for Native Agricultural Producers, by Renée Johnson. 2 p. (IF12160)

Farm Bill Primer: Support for the Dairy Industry, by Joel L. Greene. 2 p. (IF12202)

Farm Bill Primer: Trade and Export Promotion Programs, by Renée Johnson. 2 p. (IF12155)


Farm Bill Primer: What Is the Farm Bill?, by Renée Johnson and Jim Monke. 2 p. (IF12047)

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