JURISDICTION OVER PRIZES

Exchange of notes at Washington May 24 and August 13, 1943, with
Canadian Order in Council of August 3, 1943, and United States
proclamation of September 27, 1943
Reciprocity proclaimed by the President of the United States Septem-
ber 27, 1943
Entered into force September 27, 1943
Expired at conclusion of World War II

58 Stat. 1210; Executive Agreement Series 394

EXCHANGE OF NOTES

The Secretary of State to the Canadian Minister

DEPARTMENT OF STATE
WASHINGTON
May 24, 1943

SIR:

Reference is made to the Legation’s memorandum of April 15, 1943
stating that the Canadian Government would be glad to make an arrange-
ment with the Government of the United States concerning the exercise by
either country in the territorial waters of the other of jurisdiction in cases of
prize. Reference was made to the arrangement with the United Kingdom ¹
referred to in the President’s Proclamation No. 2575 of January 30, 1943.

Public Law 704 – 77th Congress, an Act to facilitate the disposition of
prizes captured by the United States during the present war, and for other
purposes, was approved on August 18, 1942. A copy of the Act is enclosed.²

It will be perceived from section 3 of the Act that jurisdiction of prizes
brought into the territorial waters of a co-belligerent shall not be exercised
under the authority of the Act, nor shall prizes be taken or appropriated
within such territorial waters for the use of the United States, unless the
Government having jurisdiction over such territorial waters consents thereto.
It is therefore suggested that your Government notify me of its consent to the
exercise of such authority within its territorial waters as well as of its acqui-
escence in the exercise in Canada by special prize commissioners of the duties
prescribed for them in cases arising under the Act referred to. In this con-

¹ Exchange of notes signed at London Oct. 1 and Nov. 3, 1942 (EAS 393, post, UNITED KINGDOM).
² See 56 Stat. 746.
nection your attention is called to section 5 of the Act. It will be noted there-
from that the district courts of the United States may confer on such special
commissioners such powers and duties, in addition to those already prescribed
for prize commissioners, as may be deemed necessary or proper for carrying
out the purposes of the Act. The duties of prize commissioners are set out in
Title 34, U.S.C., Section 1138, which reads as follows:

“§ 1138. Duties of prize commissioners. The prize commissioners, or one
of them, shall receive from the prize master the documents and papers, and
inventory thereof, and shall take the affidavit of the prize master required
by section 1134 of this title, and shall forthwith take the testimony of the
witnesses sent in, separate from each other, on interrogatories prescribed by
the court, in the manner usual in prize courts; and the witnesses shall not be
permitted to see the interrogatories, documents, or papers, or to consult with
counsel, or with any persons interested without special authority from the
court; and witnesses who have the rights of neutrals shall be discharged as
soon as practicable. The prize commissioners shall also take depositions
de bene esse of the prize crew and others, at the request of the district attor-
eey, on interrogatories prescribed by the court. They shall also, as soon as any
prize property comes within the district for adjudication, examine the same,
and make an inventory thereof, founded on an actual examination, and
report to the court whether any part of it is in a condition requiring imme-
"diate sale for the interests of all parties, and notify the district attorney
thereof; and if it be necessary to the examination or making of the inven-
tory that the cargo be unladen, they shall apply to the court for an order to
the marshal to unlace the same, and shall, from time to time, report to the
court anything relating to the condition of the property, or its custody or
disposal, which may require any action by the court, but the custody of the
property shall be in the marshal only. They shall also seasonably return into
court, scaled and secured from inspection, the documents and papers which
shall come to their hands, duly scheduled and numbered, and the other
preparatory evidence, and the evidence taken de bene esse, and their own
inventory of the prize property; and if the captured vessel, or any of its cargo
or stores, are such as in their judgment may be useful to the United States in
war, they shall report the same to the Secretary of the Navy.”

Upon the receipt from the Canadian Government of the consent required
by section 3 of the Act, this Government will take appropriate measures in
accordance with section 7 of the Act to confer reciprocal privileges with
respect to prizes upon the Canadian Government.

Accept, Sir, the renewed assurances of my highest consideration.

For the Secretary of State:

BRECKINRIDGE LONG

The Honorable
LEIGHTON McCARTHY, K.C.,
Minister of Canada
The Canadian Chargé d’Affaires ad interim to the Secretary of State

Canadian Legation
Washington
August 13, 1943

No. 423

Sir,

I have the honour to refer to your Note of May 24, 1943, concerning a proposed arrangement between the Governments of Canada and the United States in respect of the exercise by either country in the territorial waters of the other of jurisdiction in cases of prize.

Under instructions from my Government I am now enclosing herewith copies of an Order in Council, P.C. 6092, dated August 3, 1943, authorizing the exercise of original jurisdiction by District Courts of the United States in regard to prizes captured on the high seas. It is understood that in view of this action on the part of the Government of Canada, a proclamation will now be issued by the President of the United States, conferring a like jurisdiction on the appropriate Canadian Courts.

Accept, Sir, the renewed assurance of my highest consideration.

Merchant Mahoney
Chargé d’Affaires

The Hon. Cordell Hull,
Secretary of State of the United States,
Washington, D.C.

ORDER IN COUNCIL AUTHORIZING THE EXERCISE OF ORIGINAL JURISDICTION BY DISTRICT COURTS OF THE UNITED STATES OF AMERICA OF PRIZES CAPTURED ON THE HIGH SEAS

P.C. 6092

At the Government House at Ottawa
Tuesday, the 3rd Day of August, 1943
Present:

His Excellency
The Governor General in Council:

Whereas the Minister of National Defence for Naval Service reports:

(a) That the United States of America Public Law 704, 77th Congress entitled “An Act to Facilitate the Disposition of Prizes Captured by the United States during the Present War, and for Other Purposes”, the District Courts of the said United States are given original jurisdiction of all prizes captured during the present war on the high seas if said capture is made by authority of the said United States or is adopted and ratified by the President thereof and the prize is brought into the territorial waters of a belligerent or is taken or appropriated for the use of the United States on the high seas
or in such territorial waters, including jurisdiction of all proceedings for the
condemnation of such property taken as a prize.

(b) Section 3 of the said Act provides that the said jurisdiction of prizes
brought into the territorial waters of a cobelligerent shall not be exercised,
nor shall prizes be taken or appropriated within such territorial waters for
the use of the said United States unless the Government having jurisdiction
over such territorial waters consents to the exercise of such jurisdiction or to
such taking or appropriation.

(c) Section 7 of the said Act provides that a cobelligerent, which con-
sents to the exercise of the said jurisdiction with respect to prizes of the said
United States brought into its territorial waters and to the taking or appropri-
ation of such prizes within its territorial waters for the use of the said United
States, shall be accorded, upon Proclamation by the President, like privileges
with respect to prizes captured under authority of such cobelligerent and
brought into the territorial waters of the said United States or taken or
appropriated in such territorial waters for the use of such cobelligerent and
that reciprocal recognition and full faith and credit shall be given to the juris-
diction acquired by Courts of a cobelligerent thereunder and to all proceed-
ings had or judgments rendered in the exercise of such jurisdiction.

(d) The Government of the United Kingdom, a cobelligerent, has con-
ainted to the exercise of this jurisdiction with respect to prizes of the United
States of America brought in, taken or appropriated within the territorial
waters of the United Kingdom and Sierra Leone and the United States
Government by a proclamation of the President of the United States dated
30th January, 1943, has accorded the United Kingdom Government like
privileges with respect to the prizes captured under the authority of the said
Government and brought in, taken or appropriated in the territorial waters
of the said United States.

(e) By Order in Council P.C. 2489 of September 5th, 1939, the Ex-
chequer Court of Canada on its Admiralty side is constituted and established
a Prize Court and is thereby authorized and required to take cognizance of
and judicially proceed upon all and all manner of captures, seizures, prizes
and reprisals of all ships, vessels and goods.

(f) It is expedient and desirable, in view of the close coordination of
effort in respect of maritime warfare that exists between the United States
of America and Canada that the Dominion of Canada should enter into a
reciprocal arrangement with the said United States regarding jurisdiction of
all prizes brought into the territorial waters of the other or taken or appropri-
ated for their use in such territorial waters.

(g) The Under-Secretary of State for External Affairs reports that the
Secretary of State of the United States has given assurance that, upon re-
cipient of the consent of the Government of Canada, as required by Sec. 3 of
the Act above referred to, the said United States will take appropriate meas-
ures in accordance with Sec. 7 of the said Act to confer reciprocal privileges with respect to prizes upon the Government of Canada.

(h) The Chief of Naval Staff and the Deputy Minister for Naval Services report that it would tend to the best interests of the Naval Service if such a reciprocal arrangement were entered into.

2. Therefore, His Excellency the Governor General in Council, on the recommendation of the Minister of National Defence for Naval Services, concurred in by the Secretary of State for External Affairs and under and by virtue of the War Measures Act, Chapter 206 of the Revised Statutes of Canada, 1927, and notwithstanding the provisions of any other statute, order or regulation, is pleased to consent to and doth hereby consent to and authorize the exercise of original jurisdiction by the District Courts of the United States of America of all prizes captured during the present war on the high seas if said capture was made by authority of the said United States or was adopted and ratified by the President of the said United States and the prize was brought into the territorial waters of Canada or was taken or appropriated for the use of the said United States on the high seas or in such territorial waters including the jurisdiction of all proceedings for the condemnation of such property taken as prize.

A. D. P. Heeney
Clerk of the Privy Council

United States Proclamation

Capture of Prizes

By the President of the United States of America

A Proclamation

Whereas the act of August 18, 1942, 56 Stat. 746, contains in part the following provisions:

"Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the district courts shall have original jurisdiction of all prizes captured during the present war on the high seas if said capture was made by authority of the United States or was adopted and ratified by the President of the United States and the prize was brought into the territorial waters of a belligerent or was taken or appropriated for the use of the United States on the high seas or in such territorial waters, including jurisdiction of all proceedings for the condemnation of such property taken as prize.

Sec. 3. The jurisdiction of prizes brought into the territorial waters of a belligerent shall not be exercised under authority of this Act, nor shall prizes be taken or appropriated within such territorial waters for the use of the
United States, unless the government having jurisdiction over such territorial waters consents to the exercise of such jurisdiction or to such taking or appropriation.

"Sec. 7. A cobelligerent of the United States which consents to the exercise of the jurisdiction herein conferred with respect to prizes of the United States brought into its territorial waters and to the taking or appropriation of such prizes within its territorial waters for the use of the United States shall be accorded, upon proclamation by the President of the United States, like privileges with respect to prizes captured under authority of such cobelligerent and brought into the territorial waters of the United States or taken or appropriated in the territorial waters of the United States for the use of such cobelligerent. Reciprocal recognition and full faith and credit shall be given to the jurisdiction acquired by courts of a cobelligerent hereunder and to all proceedings had or judgments rendered in exercise of such jurisdiction."

Whereas the Government of Canada, a cobelligerent, has consented to the exercise of the jurisdiction conferred by the said act with respect to prizes of the United States brought into the territorial waters of Canada and to the taking or appropriation of such prizes within the territorial waters of Canada for the use of the United States:

Now, therefore, I, Franklin D. Roosevelt, President of the United States of America, acting under and by virtue of the authority vested in me by the said act of August 18, 1942, do proclaim that the Government of Canada shall be accorded like privileges with respect to prizes captured under authority of the said Government and brought into the territorial waters of the United States or taken or appropriated in the territorial waters of the United States for the use of the said Government.

In witness whereof, I have hereunto set my hand and caused the seal of the United States of America to be affixed.

Done at the City of Washington this 27th day of September, in the year of our Lord nineteen hundred and forty-three, and of the Independence of the United States of America the one hundred and sixty-eighth.

Franklin D. Roosevelt

By the President:

Adolf A. Berle, Jr.

Acting Secretary of State.